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(P 78)

File No. 459F

1905

Collection No. 7

Mysore Residency.

Pros. Serial Nos. 1 - 16.

Subject.

Excise Committee :-

Orders of G. of I. on the proposals of the —.

No & location of Liquor Shops

Previous References.	Later References.
437/1897	31/1931
406/1899	
61/1908	
382/1909.	

S. 97 (Unbleached).
MGIPC S2—688 (S & P) MEP—(0862/A/M-653)—3,12-46—25,00 000.

Rev for Govt d

4/2/08.

No. 5086-Exc.

GOVERNMENT OF INDIA.

FINANCE DEPARTMENT.

SEPARATE REVENUE.
Excise.

RESOLUTION.

Simla, the 15th August 1907.

IN a series of previous Resolutions the Government of India have dealt with the questions discussed in successive Chapters of the Excise Committee's Report. They turn now to the subject of Chapters XI and XII of that Report, and propose to deal in the present Resolution with

(1) the number, location and licensing of liquor shops;

(2) the conditions under which liquor should be sold.

As the Committee have remarked, these matters are of the highest importance in their bearing on the Government's recognised policy of restricting the consumption of intoxicating liquors by fiscal measures.

I.—NUMBER, LOCATION AND LICENSING OF LIQUOR SHOPS.

2. Throughout India as a whole, as the statistics in paragraph 75 of the Committee's Report conclusively show, the proportion of shops to the population which they serve is extremely moderate. The distribution, however, is very uneven. On the one hand, there are areas where the facilities for supply are in excess; on the other hand, in some areas they are so deficient as to provide a direct incentive to illicit practices. Among the former may be mentioned the Central Provinces (where, however, a thorough reform is now in progress), Behar and the eastern districts of the United Provinces in regard to *tari* shops, certain districts of Bengal in regard to *pachwai* shops, and parts of Madras. Among the areas where the number of shops is insufficient to check illicit supplies, are some of the Bengal districts, certain districts of relatively large consumption in the United Provinces, and parts of Bombay (where the difficulty will become more acute when the District Monopoly system in that province is replaced by the system of Contract Distilleries). The considerations which, in the Government of India's opinion, must govern the decision as to the number of shops to be established in a given area are perfectly clear. If shops are allowed to be so sparse that each has a practical monopoly over a considerable area, prices will inevitably be raised and illicit practices encouraged; this danger will be accentuated if the limit of private possession of liquor is reduced, as suggested in paragraph 12 below. On the other hand, while shops need not necessarily be so limited in number as to make it impossible for a resident in a particular area to get his liquor except from one particular shop, it should only be possible for him to do so at the cost of considerable inconvenience, and he ought to have as little freedom of choice in the matter as possible. If two or more shops are equally convenient to any considerable number of persons, the fact affords what the Government of India would regard as *primâ facie* evidence that the number of shops in that particular area is excessive.

3. The Government of India are desirous that Local Governments, who have not recently examined the subject, should now investigate the number of shops required in their provinces with reference to the criteria indicated above and the more detailed criticisms of the Excise Committee. The Government of India,

however, wish to guard against any possible misconception of these instructions. They do not suggest that there should be any addition to the total number of liquor shops in India. The investigation should aim at a redistribution where the present arrangement is uneven, and at a reduction where the number of shops is now in excess.

It is of course impossible to lay down a uniform standard even for a single large province, as different tracts differ materially in the distribution and density of the drinking population and the facilities for putting down illicit consumption where shops are sparse. The Committee's proposal (paragraph 234 of the Report) to consider separately, with reference to local conditions, a minimum and a maximum scale of shops for every tahsil or other convenient sub-division of a district, is one which has the approval of the Government of India; a similar scale might also be determined for each municipality. The determination of maximum and minimum numbers for each municipality and rural area would give the local authorities sufficient scope to provide for varying circumstances; but the margin between the minimum and maximum figure in each case must not be large.

4. The licensing authority in India, outside the Presidency towns, is the District officer; and the Excise Committee have carefully considered whether the existing practice calls for modification. In the granting of liquor licenses and the location of liquor shops, the extent to which public opinion can be ascertained, and the weight which should attach to such opinion as is expressed, are questions of no small difficulty. Local option, in the sense in which that term is generally understood, is quite impracticable in India. As the Government of India wrote in 1890, it "would throw the whole Administration into confusion, and would in some places create an intolerable class tyranny which might have very serious political effects." The position has not materially changed since this was written; and it is impossible for the Government to lay aside its responsibilities for fixing, whether by itself or through its officers, the number and sites of liquor shops. The Government of India would be glad, however, to see local opinion consulted more systematically and recorded more definitely than is the case at present; and to that end they suggest for the careful consideration of Local Governments the following modifications in the present procedure, which are based to a certain extent on the Committee's recommendations.

Paragraph 98 of the Government of India's Despatch No. 29, dated the 4th February 1890.

5. The machinery which the Committee proposed for the licensing of shops in the Presidency and other large towns is a small local committee; and the Government of India think that a similar body might suitably be utilized for drawing up the maximum and minimum scales both in the Presidency towns and other large municipalities with a population exceeding, say, 20,000 or some other suitable figure to be fixed by the Local Government. The Committee in the Presidency towns and Rangoon might consist of (1) the Collector, the Excise Commissioner, or other Chief Revenue officer; (2) the Commissioner of Police; (3) the Chairman of the Corporation; and (4) the Municipal Commissioner or Commissioners for each ward separately. In other municipalities it might similarly consist of (1) the District officer; (2) the District Superintendent of Police; (3) the Chairman of the municipality; and (4) the members (or a selected member) for each ward separately. The precise constitution of the Committees must however in all cases be left to the discretion of the Local Government concerned, and there is no need for uniformity. These Committees might prepare their proposals, or consider those of the Collector, once in three to five years and submit them to the Chief Revenue authority for the approval of Government, whose decision should be final. Whether a similar agency could be employed for rural areas, or even for small towns, appears to the Government of India to be somewhat doubtful. Members of District and Local Boards are rarely in a position to gauge the requirements of the rural population in the same way as the leading citizens of large towns can judge the number of shops required in the smaller and more densely populated areas with which they are familiar. The extension of the system outside the larger towns, however, is a matter which may be left to the discretion of Local Governments.

6. The exact position of shops for which licenses have been granted is a matter on which considerable diversity of opinion has been expressed, both by

administrative authorities, and by those who interest themselves in temperance reform. The Government of India, however, are in general accord with the broad principles which the Committee (paragraph 237 of their Report) have recommended for observance in the selection of sites. They also approve of the Committee's further suggestions in the direction of notifying proposed sites with the object of ascertaining any local objections to them, and of obtaining the opinions of those who may be specially interested, such as railway authorities, Forest officers, and large employers of labour in tea gardens, mills and coal mines. In addition to these measures the Collector should, before each periodical auction or settlement in a large town, consult the local committee above described, if possible personally. Their advice for or against the location of a shop in a particular place where it is proposed to have it would be valuable; but the Collector's decision should be final, and the licensing of shop-keepers should also be left in his hands. Any police objection as to the character of applicants would of course be duly considered, as is already definitely required in the case of Presidency towns.

II.—Conditions of the retail sale of liquor.

7. On this important subject the Excise Committee have recorded a number of recommendations, which have the entire concurrence of the Government of India, and which they commend to the most careful consideration of Local Governments. It is impossible, within the limits of a Resolution, to enumerate the many details of a policy upon which the Committee's pronouncements are accepted by the Government of India; but the following matters may be selected for special reference.

Shop premises (*paragraph 247 of the Report*).—These should, as a rule, have only a single door opening into a public road. When special circumstances appear to justify it, however, provision may be made for a separate private bar, which should require a special license from the Collector; there need be no objection to a separate entrance to such a bar, provided it is labelled as such. Each shop should be so constructed that the interior, whether of a public or private bar, may be visible from its door-way, and it should not be a place of residence save for the vendor and his family or caretakers. The employment as shops of buildings such as the Committee describe at Amritsar, where the shops are turned into local club houses, should be put a stop to.

8. *Hours of sale* (*paragraph 248 of the Report*).—Shops should not be opened before sunrise and should ordinarily be closed not later than 9 P.M.; and in certain places, as in the Assam tea gardens, earlier closing hours may be laid down at the discretion of the local authorities. When for any reason a shop is kept open after ordinary hours, it should be under special license and on payment of a special fee. Shops should be liable to temporary closure, under the orders of the Collector, when troops are encamped or marching in the vicinity and in times of religious excitement or disturbance; and, as is required in Bombay, a shop-keeper should himself take the initiative in closing a shop when there is riot or disturbance in the neighbourhood.

9. *Persons who should not be allowed to sell liquor* (*paragraph 249 of the Report*).—Sale by minors (*i.e.*, in this connection, persons below the age of 14) and diseased persons should be prohibited. As regards sale by women, the Government of India agree with the view taken by the Government of Bombay in 1905 that there is no necessity for its absolute prohibition, and that it will be sufficient to cancel the license and to refuse renewal in the case of any person who is found to allow the business of a refreshment room to be carried on in a manner which is open to reasonable suspicion. It is, however, ordinarily desirable to confine permission to a wife, daughter, or other near relative of the shop-keeper who is living with him; and there may, as the Committee indicate, be particular places in which it is desirable to forbid sale by women altogether. The Collector should in all cases have power to call for the names of persons employed or proposed to be employed in liquor shops, and to forbid sale by such as he may disapprove.

10. *Persons to whom liquor should not be sold* (*paragraph 250 of the Report*).—These should include :—

(1) Sailors and the soldiers, and the members of their families, except when supplied at licensed houses, refreshment rooms and shops, which have been specially approved by the General Officer Commanding the Division (or Independent Brigade) or the Officer Commanding the Cantonment or Camp, and then only in respect to such liquors as shall be approved by the same authority in consultation with the local Excise authorities, and specified in the vendor's license.

See Finance Dept. letter No. 4126 Exc. 5/17, dated Sept. 1909 (Sl. 27)

(2) Camp followers, policemen, Excise officers and railway servants when on duty.

(3) European vagrants under escort of the police.

(4) Insane persons.

(5) Persons known or believed to be intoxicated.

(6) Children (*i.e.*, in this connection, persons below the age of 14).

The Government of India agree with the Committee that sale to women may be prohibited by a Local Government in special areas where it may be thought necessary. But there should be no general prohibition.

11. *General conduct of shop premises* (*paragraphs 266 and 268 of the Report*).—Gambling and entertainments on shop premises should be forbidden. A shop-keeper's responsibility for drunkenness on his own premises should be insisted on, and the further provision (suggested in paragraph 11 of Government of India Resolution No. 7057-Exc., dated the 18th December 1906) that, in cases where drunkenness amounting to a public nuisance occurs in the vicinity of a shop, the shop-keeper should be liable to have his license cancelled, may also be useful in certain cases. It can of course, as the Committee point out, only be enforced in the case of villages with single shops, and a town shop-keeper could not be made "liable to lose his license every time a drunken man passed down the street in which his shop was situated". Orders prohibiting consumption on the premises are of doubtful efficacy, and the Government of India are not satisfied that they should be issued, except, of course, in cases of foreign liquor shops which have only a license for consumption off the premises. To enable a consumer to send for country spirit for consumption at home or in a friend's house would, in many cases, encourage drinking by making it possible to avoid the loss of credit which visits to the liquor shops would otherwise entail.

12. *Limits of retail sale and consequently of private possession* (*paragraph 251 of the Report*).—The circumstances of different provinces, and of different tracts within the same province, vary greatly, and in fixing the limits of private possession it is necessary to consider the drinking habits of the people, and also the number of shops. Where shops are sparse the amount which a consumer may obtain at one time must necessarily be larger than where they are numerous. An unnecessarily high limit, on the other hand, merely tempts the possessor to become an illicit vendor. While not wishing to lay down any general rule, the Government of India consider that a maximum limit of one gallon, whether in the case of country spirit, ~~*tari*~~ or ~~foreign liquor~~, should not ordinarily be exceeded. But in any province in which the prescription of a smaller maximum ~~in regard to country spirit or *tari*~~ has not been found inconvenient, such smaller maximum may of course be adhered to.

The Government of India do not approve of the suggestion that shop-keepers and non-officials should have general powers to extend the limits of private possession. The power to grant special permits must rest with the responsible officers of Government and should not be entrusted to non-officials unconnected with the liquor trade. Shop-keepers should not be allowed to grant such permits, and consequently to sell more than the usual retail limit, except on special occasions, such as funerals and the like, which cannot be foreseen; and they should be required to report their action on every such occasion to the tahsildar (or other responsible Government officer) and be warned that any abuse of this privilege will debar them from holding shops thereafter.

13. *Regulation of the strengths of liquor sold* (*paragraphs 252, 253 and 256 to 259 of the Report*).—Country spirit in distillery areas should be sold at fixed

strengths wherever there is an establishment capable of enforcing this condition without undue harassment of the shop-keeper. This is desirable, both in order to prevent fraud on the consumer by the watering of liquor, and also as a check on the utilization by country spirit vendors of foreign spirit, which is subject to different Excise conditions and is intended for a different class of consumers. Moreover, as the Committee observe (paragraph 299 of the Report), it is more difficult to produce illicit liquor that will pass detection when it is necessary to imitate precise strengths of licit spirit. The Committee's recommendations on this point may be summarized as follows :—

(1) There should eventually be two strengths, a low strength of 60° under-proof (approximately the lowest limit at which spirit, if properly manufactured, can keep and carry in good condition) and a higher limit of 30° under-proof.

(2) Where spirit is at present sold at higher strengths, a reduction of the maximum strength should be carefully carried out so as not to provoke illicit practices. As a first step, the sales at proof strength in the United Provinces and the Punjab, at 20° under-proof in Madras, and at any strengths above 25° under-proof in Sind, Bengal, Eastern Bengal and Assam, Coorg, Ajmer-Merwara and Bangalore, should cease; and in provinces such as the United Provinces, where there is no provision for issue at a strength lower than 25° under-proof, arrangements should be made for issue at 50° under-proof for the present, to be reduced later to 60°.

(3) In areas where weak spirit is now drunk, a small differentiation of duty in favour of the lower strength is desirable to prevent its displacement by the stronger liquor which is more profitable to the shop-keeper.

(4) Shop-keepers should be required to maintain stocks of the weaker liquor for sale.

The Government of India accept the view that the absolute prohibition of the sale of country liquor above a low fixed strength will not be effective in preventing drunkenness, and they consider that the adoption of the above measures should tend to secure, as far as this is possible, the sale of a weak but at the same time wholesome spirit. They also agree with the Committee (paragraph 254 of the Report) that any adulteration of spirit by the vendor should be prohibited and should involve the cancellation of his license, and that samples of spirits as sold in the shops should be periodically sent up by Excise officers for analysis; and further (paragraph 255 of the Report) that, where adulteration or undue watering of spirit is believed to be prevalent, a shop-keeper may be required to keep a stock of liquor in sealed bottles.

14. *Regulation of prices (paragraphs 260 and 261 of the Report).*—In distillery areas it is desirable that minimum prices should be prescribed under a separate shop system in order to prevent reckless competition and to deter shop-keepers from undue efforts to clear off stocks towards the close of the period of the currency of their licenses. The enactment of maximum prices is, however, open to the objection that it exposes Government to the charge of making liquor cheaper than it would otherwise be, and is justifiable only where one man has the monopoly of sale over a considerable area. The Government of India are in general accord with the further suggestions made by the Committee in this connection in paragraphs 262 to 265 of the Report.

15. *Official control (paragraph 267 of the Report).*—The Committee point out that however excellent regulations may be in themselves, they are useless unless there is a force which is capable of seeing that they are given effect to and which is duly instructed in that regard. They observe that in Assam the difficulty has been successfully met by the appointment of special Inspectors whose primary duty is the control of licensed premises and more particularly of drunkenness thereon, and they recommend the insistence in all provinces on the performance

of similar duties by officers of the standing of Inspector or Darogha of Excise. They also suggest that a record should be maintained of convictions for drunkenness in places where it is punishable, as well as of action taken against licensees for permitting it, and that the subject should be noticed in the annual Administration Reports. The Government of India accept these proposals generally, but consider that the inspection of shops and control of drunkenness should be undertaken by the regular Excise staff of each province and not by a special agency appointed for that purpose only. On the question of adopting special measures with the object of discouraging the clandestine purchase of liquor by members of classes whose religion or caste forbids the use of alcohol, the Committee conclude (paragraph 269 of the Report) that nothing beyond the general measures already discussed is feasible from the Excise point of view; and in this view the Government of India concur.

ORDERED that a copy of the foregoing Resolution be communicated, in continuation of Resolution No. 4341-Exc., dated the 11th July 1907, to all Local Governments and Administrations, with the request that they will report, as soon as possible, the extent to which they will be prepared to adopt the recommendations of the Committee in so far as they have been approved by the Government of India; to the Home Department with reference to paragraphs 2 to 6, 9 and 10; to the Army Department with reference to paragraphs 10 (1) and (2); and to Major C. H. Bedford, I. M. S.

J. S. MESTON,

Secretary to the Government of India.

GOVERNMENT OF INDIA.

FINANCE DEPARTMENT.

SEPARATE REVENUE.
Excise.

RESOLUTION.

No. 5086-Exc.

Dated Simla, the 15th August 1907.

Orders on Chapters XI and XII of the Report of the Excise Committee.

G.C. B. P., Simla.—No. 1204 Fin. D.—14-8-07.—575.—C.G.S.

R. P. B.—12-07.—2,000.

RESIDENT'S OFFICE.

Serial No.
File No.

[DRAFT.]—For approval.

From

F. P. RENNIE, Esq., I. C. S.,
1st Assistant to the Resident in Mysore.

To The Collector, & In Station
of Bangalore

No 1382 /

D/ 8th January 1908

Sir,

I am directed to forward a copy of a Resolution of the Govt of India in the Finance Dept, No. 5086 Exc dated the 15th August 1907, passing orders on the recommendations contained in chapters XI and XII of the Report of the Indian Excise Committee, 1905-1906, and to request that the Resident may be furnished with a report regarding the action to be taken in connection with the Excise administration of the [illegible] Station of Bangalore

2. I am to ask you kindly to treat this reference as urgent

I am &c
Sd/- F. P. Rennie
First Asst to Resident

A.1

The Resolution

Sd/ 88/ 8/1/08

mll

A.S. 11/1/08

Urgent

3

R. P. B.—6-07.—250.

No. 248 Rec. 3+2 maps. OFFICE OF THE COLLECTOR,

CIVIL AND MILITARY STATION, BANGALORE.

Dated 22nd Jan 1908

RESIDENT'S OFFICE, BANGALORE.
Register No. 385
Date of Receipt 23-1-08
File No. 159 F. of 08

FROM

P. L. Moore ESQ., I. C. S.,
COLLECTOR,
CIVIL AND MILITARY STATION,
BANGALORE.

TO F. P. Rennie Esquire, I-C-S,
FIRST ASSISTANT TO THE HONOURABLE THE RESIDENT
IN MYSORE.

SIR,

J A. 82. 2 Referring to your letter No 138 dated the 8th January 1908, I have the honor to report as follows.

I. Number and location of shops.

2. In paragraph 233 of the Report of the Indian Excise Committee, the Committee state that "Bangalore has a population of 1599 per foreign liquor shop, of 4480 per country spirit shop and of 9955 per toddy shop." This figure is apparently arrived at by adding together all the foreign liquor shops in the Station viz.

(i) Refreshment rooms ——— 11
(ii) Beer taverns ——— 23.
(iii) First class foreign liquor shops ——— 15.
(iv) Second ——— do ——— 6
(v) Hotels ——— 2. 57.

and

and comparing the total number with the Census
population-89,599 Of these shops Nos: iii + iv alone
viz 15+6 foreign liquor shops, hold "off" licenses
i.e licenses for consumption off the premises) but
not "on" licenses. They should not therefore I think
be considered in discussing the question of a
reduction of shops for the sale of liquor on the
premises. For this purpose the number of shops
should be taken as 36. (Nos: i, ii + v alone). On
the other hand the population should for this
purpose exclude the military and Europeans and
should be about 80000 The figure of native
population per foreign liquor shop works out therefore
roughly to 2222. The figure for native population
per country spirit shop works out to 4000

3 With regard to location of shops, I would
make a reference to paragraphs 3 + 4 of the Excise
Superintendent's report (Copy of which is forwarded
herewith) and to the two plans submitted with
this report Plan A shows the "On" license shops
as existing at present and plan B shows the same
shops after the reduction proposed by the Excise
Superintendent. I endorse Mr. Sherman's opinion

and

and consider that there is a strong case for a reduction in the number of arrack shops, refreshment rooms and beer taverns. I go further and recommend the abolition of 1 toddy shop on Mullah Road marked with an asterisk on each of the plans. In the light of paragraph 2 of the Government of India

8.1 Resolution No. 5086. Exc: dated 15th August 1907 it is I think impossible to justify the existence of the three toddy shops in close proximity in old Poor House Road and Mullah Road. I therefore propose a reduction of 5 arrack shops, 8 beer taverns "3 Refreshment Rooms and 1 toddy shop

4. I now come to the question of the appointment of a local Committee (vide paragraph 5 of the Government of India Resolution). I propose that the Committee should consist of the Collector, the District Superintendent of Police and one Commissioner for each ward (to be appointed by the Hon'ble the Resident from the Commissioners for the time being representing each ward).

The

the suggestions made in paragraph 6 of the Government of India Resolution will be carried out in practice.

II. Conditions of the retail sale of liquor, shop premises, and hours of sale.

5. No amendment of rule 6(iii) of Notification No: 526 dated 5th February 1903 issued by the Hon'ble the Resident is necessary. I endorse the proposals of the Excise Superintendent for amendments to rule 6(ii). The proviso suggested by the Excise Superintendent as to closing of shops on a licensee's own initiative may be added to rule 4(vi).

* But as it stands this would forbid a bar altogether.

6. Persons who should not be allowed to sell liquor: I endorse the Excise Superintendent's suggestion.

7. Limit of retail sale and consequently of private possession. The limit being at present below the amount allowed by the Act need not be interfered with.

8. Regulation of the strength of liquor sold.

I recommend that in accordance with paragraph 13 of the Government of India Resolution ~~that~~ an arrack of 25° U.P. should take the place of that at 20° U.P. I am however of opinion that to introduce at once an arrack at 60° U.P. and to force licensees to stock it would be a distinct hardship. It is not

This must be done. JM

not anticipated ~~that~~ there would be any sale at all for 60° U.P. arrack and I recommend that its introduction may be deferred. With regard to the introduction of 25° U.P. arrack I think it most advisable ~~that~~ a similar change be made in the strength of arrack sold in the City the change in both areas should certainly take place contemporaneously or the result would probably be a considerable loss of revenue to the Station. The amendments suggested by the Superintendent in arrack licence form (No: 2) may be adopted so far as arrack of 25° U.P. is concerned

9 Regulation of prices Should the proposal to introduce arrack of 25° U.P be accepted the rates of duty and price chargeable thereon will be as under:-

	Rs. a. p
Duty. —	4 - 7 - 3 per gallon
Cost price -	0 - 8 - 2 — do —
	0 - 7 - 7 per dram. (Measure of Cocktail)

Official Control. 10. With regard to paragraph 15 of the Resolution (Official Control) I have instructed the Excise

Superintendent

Superintendent to send up his proposals separately.

11. In conclusion I would call attention to the fact that early orders are required on para. 3 of this report viz on the proposed reduction in the number of shops The number of shops should be fixed if possible before February 8th so as to allow time for the issue of notifications of sale of arrack shops, beer shops and foreign liquor taverns.

12. Mr. Ivatt, representing the Bangalore Brewery Company, called on me on the 20 instant and stated that he was against any reduction in the number of beer shops I recommended him to send any representation in the matter he might wish to send and told him that it would be forwarded to the Honble the Resident in due course. Such a representation would merely be a protest from the Brewer's point of view and there is no reason to delay the passing of orders in anticipation thereof

I have the honor to be,

Sir,

Your most obedient servant,

Collector.

Letter no: 40 dated 11th January 1908, from the Superintendent of Excise, Civil and Military Station, Bangalore, to the Collector Civil and Military Station, Bangalore.

With reference to the Resolution of the Government of India, in the Finance Department, no 5086 Exc: dated 15th August 1907, communicated for early report by the First Assistant to the Resident in Mysore, letter no: 138 dated 8th January 1908, I have the honour to submit my recommendations for your consideration.

2-With regard to the number and location of shops the Government of India, in the resolution under notice has stated ~~the~~ the broad principle that are to govern the establishment of shops in a given area. It is stated, on the one hand, that if shops are allowed to be so sparse that each has a practical monopoly over a considerable area, prices will inevitably be raised and illicit practices encourag

and

and on the other hand that shops should be so ~~so~~ located that a resident in a particular area should have a little freedom of choice in the matter of bestowing his patronage. The intention appears to be that the number of shops should be reduced, consistent with moderate competition that shops should be redistributed where the number is uneven and should be reduced where they are in excess.

3- The number and location of shops, as at present existing, in the Civil and Military Station will be found in the statement attached to this letter marked A, B. If the policy suggested in the last sentence of paragraph 234 (P. 97) of the Report of the Indian Excise Committee, 1905-06, is adopted there would be no case for reducing the number of Country spirit shops in this Station as the population per shop is only 20 (520+) short of the standard of 5000 laid down by the Committee (Vide paragraph 233 + 234 Volume) The

The question would rather resolve itself into one of redistribution; but on a consideration of the local conditions under which the arrack drinking classes are crowded into certain defined areas redistribution would serve no purpose, and would be objected to by the inhabitants of the neighbourhood. I accordingly recommend the alternative and propose that the present number be reduced from 20 to 15 in the manner described in statement A to this letter already referred to.

4 In the case of foreign liquor shops the Committee states that "Bangalore has a population of 1599 per shop" (Vide paragraph 233). I infer that this calculation has been arrived at by lumping together the licenses taken out for:-

(i) Refreshment Rooms	11
(ii) Bar taverns	23
(iii) First class foreign liquor shops	15
(iv) Second class do	6
(v) Hotels	2
Total	57

and

and having regard to the Committee's opinion (paragraph 2(3) page 6 of the Government of India Resolution No: 2995 Exc: dated 15th May 1907) that licenses for consumption on the premises specially applicable in this station to what are known as "Refreshment Rooms and Beer Taverns" — "should be kept within the narrowest possible limits". I propose that the number of refreshment rooms and beer taverns be reduced to 8 and 15 respectively in the manner described in the statement marked B, attached to this letter I do not advocate any greater reduction as the number of toddy shops (nine), with a population of 9,953 per shop is nearly half of what it should be on the Committee's standard; and, moreover, the supply of Toddy is itself inadequate owing to the conditions under which it is manufactured and brought into the Station. If however a further reduction in the number of foreign liquor shops

Hy B
Sl. 1. No 459 B
1905

shops is deemed to be necessary, I would prefer to wipe out the six second class foreign liquor shops than to reduce the others; and run the risk of destroying the local brewing industry

5. The next point for consideration is the formation of a small local Committee for licensing shops The Government of India consider the Committee should ordinarily consist of (1) the District officer (2) the District Superintendent of Police (3) the Chairman of the Municipality and (4) the members (or a selected member) for each ward separately, but leaves the constitution of the Committee to the discretion of the Resident in Mysore. All that appears to be necessary is to read "the Collector" for items (1) & (3), and after the location of the shops has passed the Committee's approval for their proposed sites to be notified and objections from the general public and the Police invited.

6 - The conditions attaching to the retail sale of liquor in the Civil and Military Station are to be found in the Honourable the Resident's Notification No: 526 dated 5th February 1903, and practically include all the subjects dealt with in the second part of the Government of India Resolution under notice. Flag C

(i) Shop premises - Vide rule 6 (iii), with the exception of provision for a private bar with a separate entrance to same, and labelled "private bar". ✓

(ii) Hours of sale. - Vide rule 6 (ii) — The following amendment is recommended:- (a) for "9.30 P.M" read "9 P.M." ✓

(b) after "Excise" add "on payment of a special fee of Rs: 3/-". ?

(c) Provision for temporary closure may be made in the following terms-

"Shops and refreshment rooms shall be closed by the licensee on his own initiative, in times of religious excitement or when there is a riot or disturbance in

in the neighbourhood" This being a Military cantonment it does not appear to be necessary to provide for temporary closure during the passing of a regiment or its encampment in the neighbourhood

(iii) Persons who should not be allowed to sell liquor. - vide rule 4 (ix). - The words beginning "persons" and ending "shop" may be omitted from the rule and a new rule worded as under suggested "The sale of liquor / intoxicating drug by a person whose name, sex, caste and age have not been submitted to the Collector if he should so direct; and approved of by him; and the sale and transport of liquor / intoxicating drugs by persons suffering from leprosy or any contagious disease; and by persons below the age of 14 years; and their employment in shops or refreshment rooms is prohibited."

(iv) Limits of retail sale and consequently of private possession vide rule 6 (vii). The quantity allowed to be conveyed out-

out of the shop laid down in the rule is less than the limit of private possession allowed by section 30, Act XII of 1896, but I do not think we need trouble ourselves with individual rights under the Act.

(v) Regulation of strength of liquor sold. - Vide notification No: 5104 dated 23rd December 1895 declaring double distilled arrack not below 20° U.P. manufactured in the Central distillery, Bangalore, to be "Foreign Liquor" for the purposes of Act XII of 1896, and in the case of "Country Spirit" please see Condition 1 of Arrack shop license - Form 2 - in regard to imported "foreign liquor the Excise Committee's recommendation for the limitation of strength is the adoption of 25° U.P for whisky and brandy and 35° U.P for gin as enforced in England under the 'Food and Drug's Act Amendment Act of 1870'. * I do not notice that the Committee has recommended on

Ry 27 dt 13 1897 Ry K

Ry C

* Para: 117

that -

that the Government of India has approved of any limitation of the strength of Country liquor excised at the full tariff rates for foreign liquor. As regards Country spirit paragraph 258, page 110, Report of the Indian Excise Committee, the "cessation of sale at any strength above 25° U.P. in Bangalore" is recommended as a first step to a later stage to reduce the strength to 30° U.P. and "ultimately perhaps even lower". To give effect to this, and also to the recommendation that there should be a lower strength of 60° U.P. of which shop keepers should require to maintain a stock, I recommend the following amendments.

(a) Form 2 - Arrack shop license - Condition 1 - For "20° U.P. and 30° U.P." read "25° U.P and 60° U.P."

(b) Substitute for rule 6 (ii) "Shops must be kept open unless their temporary or permanent closure is authorised by the Collector and

and the licensee shall maintain a supply of liquor / intoxicating drug in his shop, which shall never be less than one imperial gallon of 60° U.P except in the case of Cocaine

(c) Rule 5 (ii) add Nothing shall be added to them to increase their intoxicating power.

(d) Rule 4 (iv) add - "All officers authorized to inspect shops, Vide rule 4 (iii) supra, are authorized to secure and detain any liquor / intoxicating drugs, found unfit for consumption and use and the Superintendent of Excise is empowered to destroy the same"

(vi) Regulation of prices. - Rule 6 (IX). minimum prices may be prescribed as under on the assumption that the cost price for 25° & 60° U.P will be in proportion to what is now charged ie 0-0-11 per gallon for 25° U.P.

25° U.P.		60° U.P	
Imperial Gallon	Mysore dram	Imperial Gallon	Mysore dram
Duty 4-7-3 Cost price 0-8-4	0-1-7	Duty 3-9-0 Cost price 0-7-3 4-0-3	0-1-4

VII Official Control. The existing Excise staff

staff is tied down to certain hours of attendance at the Brewery and Warehouse respectively and cannot undertake the regular inspection of shops and control of drunkenness which the Excise Committee recommends. I would therefore suggest the augmentation of the staff by a Sub-Inspector on Rs 50/- with two orderlies on Rs. 8/- and 7/- a month to assist him. A record is being kept in Madras P. 21 - Crime and occurrence Register - of all offences against Abkari Law, and includes action taken against licensees for breaches of the conditions of the license. The Police may be instructed to maintain a record of convictions for drunkenness.

Copy/1

P. Ramchandra

Collector

1/2

Foreign Liquor Refreshment Rooms

A.

Name of Circle, Civil and Military Station, Bungalow	Police Division	Serial number of Licenses	Existing Locality No	Existing Locality Street	Sl. No	Proposed Locality No	Proposed Locality Street
	B. Division	1	202	Old Poor House Road	1	202	Old Poor house Road.
		2	82	Thimmaiah Road			
		3		St. Johns Church Road	2		St. John's Church Road
		4	70	Chandy Chowck Road	3	70	Chandy Chowck Road
		5	119	Old Poor House Road			
		6	75	New Market Road	4	75	New Market Road
		7	75	Brigade Road	5	75	Brigade Road
		8	120	Thimmaiah Road	6	120	Thimmaiah Road
		9		Commercial Street	7		Commercial Street
	C. D.	10	7	Jougapallyia	8	7	Jougapallyia
	B. D.	11	106	Dharmaraja Street			

B Beer Houses

B. Division	1		Cavalry Road		
	2		——— do ———	1	Cavalry Road
	3		Dharmaraja Street	2	Dharmaraja Street
	4		Thimmiah Road	3	Thimmiah Road
	5		——— do ———	4	——— do ———
	6		——— do ———		
	7		Nalla Road	5	Nalla Road
	8		Broadway Road	6	Broadway Road
	9		New Market Road		

Name of Circle	Police Division	Serial Number of Taverns	No.	Existing Locality — Street	Serial Number	Proposed Locality — Street
		10		Chandy Chowck Road	7	Chandy Chowck Road
		11		Chick Bazaar Street		
		12		Old Poor House Road		
		13		Naraina Pillay Street		
		14		Jannery Road	8	Jannery Road
		15		Neelakandra	9	Neelakandra
		16		Linton Road Yellagoradatum Pallium	10	Linton Road Yellagoradumpallium
		17		Arab Lines Cross Road	11	Arab lines Cross Road
		18		L. No. 5. Street Shoolay		
		19		Markham Road do	12	
		20		do	12	Markham Road Shoolay
		21		Old Madras Road Ulsoor	13	Old Madras Road Ulsoor
		22		E. Street Knonpet	14	E Street Knonpet
		23		14th Hubbar's Lines	15	14th Hubbar's Lines

Excise Office
Bangalore 1-1-08

Excise Superintendent

Appendix A

Country Spirit

(a) Arrack Shops

Name of Circle: Civil and Military Station & Bangalore

Police Division: E. Division — E. Division — E. Division

Serial Number of shop	Existing No.	Existing Locality Street		Proposed Locality Street
1	69	Chandy Chowk Road	1	69. Chandy Chowk Road
2	124	General Bavadi Road		
3	41	Grass Cutters lane A Thimmaiah Road	2	41. Grass Cutters Lane A. Thimmaiah Road
4		Wheeler Road	3	Wheeler Road
5	61	Arnachella Mudaliars Road	4	61. Arnachella Mudaliar's Street
6	60	Thimmaiah Road	5	60. Thimmaiah Road
7	51	Sultanji Gunta Road	6	
8	92	Jeweller Street	~~7~~	92. Jeweller Street
9	10	Valla street		
10	110	Old poor House Road		
11	9	Dharma Rajah Stud	7	9. Dharma Rajah Stud
12		Vilasandra	8	Vilasandra
13	47	Ebrahim Saibe Street	9	47. Ebrahim saibe Street
14	3	O. No. 3 Street, 3rd Div	10	3. O. No. 3 Street 3rd Div
15	33	Tannery Road	11	33. Tannery Road
16	11	Lower Krishnapet	12	11. Lower Krishnapet
17	48	Pulyar Street, Shoolay	13	Pulyar Street, Shoolay
18	2 & 4	J. No. 3 Street. Shoolay		
19	8	Arab lines A. Stuet	14	8 Arab lines A Stuet
20	1	New Paracherry Langford Road	15	1. New Paracherry Langford Road

Excise Office
Bangalore 11.1.08

H. C. Sherman
Excise Superintendent

4

No. 681

From

F. P. RENNIE, Esq., I. C. S.,
FIRST ASSISTANT TO THE RESIDENT IN MYSORE.

To

The Collector, Civil and Military Station,

Bangalore.

Dated Bangalore, 3rd February 1908.

Sir,

I am directed to acknowledge the receipt of your letter No.248 dated the 22nd January 1908 reporting on the actio to be taken in the Civil and Military Station of Bangalore with reference to the orders of the Government of India on the recommendations contained in chapters XI and XII of the Report of the Indian Excise Committee 1905-1906.

2. In reply, I am to say that it is impossible for the Resident to fix the number and location of liquor shops before 8th instant as desired in paragraph 11 of your letter inasmuchas proposals in this respect will have to be first formulated by a Local Committee which has to be appointed in accordance with paragraph 5 of the Government of India, Finance Department resolutic No.5086 Exc., dated 15th August 1907. The Resident accepts the proposals contained in paragraph 4 of your letter for the formation of this committee, and I am to ask you to kindly submit as early as practicable the names of the Commissioners whom you would recommend for appointment to the Committee, in order that the Committee may get to work without delay.

3.

3. As regards the amendments suggested to the Excise rules contained in Resident's Notification No526 dated the 5th February 1903, I am to observe that the subject has to be considered in detail in consultation with the Abkari Deputy Commissioner, Madras, and I am to request that the necessary preliaction may be taken with as little delay as possible that a draft Notification embodying the amendments proposed may be submitted for the consideration of the Resident. The Mysore Durbar are being addressed in the matter of the regulation of the strength of liquor to be sold in future in the Civil and Military Station and the Bangalore City, and a further communication will be made to you in due course on receipt of their reply.

4. The Resident considers that the reduction in the number of liquor shops is an urgent matter and should, if possible, be effected, at any rate, from 1st May 1908, the current licenses (other than those relating to toddy shops which will remain up to 1st July) being, if necessary, extended up to 30th April next. It is hoped that by the end of the current month the local committee would have made their proposals in regard to the number and location of shops, the Excise rules would have been revised in consultation with Mr. Bennett and the Durbar would have agreed to the reduction in the strength of liquor. The question of the redistribution of shops and the purchase of permanent sites for them may be taken up for consideration later on.

I have the honour to be,

S i r,

Your most obedient servant,

Sd/ W. S. Iyer Asst. Superintendent

For First Assistant Resident.

NNM

R. P. S.—12-07—2,000

April T

RESIDENT'S OFFICE.

Serial No. 5
File No. 4517
1905

[DRAFT.]—For approval.

From

F. P. RENNIE, Esq., I. C. S.,
1st Assistant to the Resident in Mysore.

To

The Dewan of Mysore

No. 10-699-no 2
Dt 3rd Feby 1908

Sir

I am directed to forward for the information of the Durbar a copy of a resolution of the Govt of India in the Finance Dept No. 5086 dated the 15th August 1907 passing orders on the recommendations contained in Chapters XI and XII of the Report of the Indian Excise Committee, 1905-1906

2 I am enclosing an extract from letter No. 248 of the 22nd January 1908 from the Collector, for the Station of Hospet, & I am to request that the Herisdar may be furnished at an early date with the views of the Durbar

Note for typist
The extract is to consist of paras 8 & 9 of the Collector's letter.

A. 3

[illegible] in the proposed Ordinance
made for the regulation of the
storage of liquors sold in the Co. Pa
States & the Dominion City

Thanking etc,

[illegible]
First Asst Secretary.

H.
1/7/08

1/7/08

Urgent Confidential 6

R. P. B.—6-07.—250.

41/161

No. 384 OFFICE OF THE COLLECTOR,

CIVIL AND MILITARY STATION, BANGALORE.

Dated 3rd February 1908.

RESIDENT'S OFFICE, BANGALORE.
Register No. 631
Date of Receipt 4-2-08
File No.

RESIDENT'S OFFICE, BANGALORE.
Register No.
Date of Receipt
File No.

From P. L. Moore Esq., I. C. S.,
COLLECTOR,
CIVIL AND MILITARY STATION,
BANGALORE.

To F. P. Rennie Esquire I.C.S.
FIRST ASSISTANT TO THE HONOURABLE THE RESIDENT
IN MYSORE.

SIR,

813. In continuation of para: 4 of my letter no 248 dated the 22nd January 1908 and with reference to the file sent to me unofficially regarding liquor shops in the Station, I have the honor to suggest the following names to constitute the Local Committee referred to:

The Collector & President: Muni: Commrs C & M. Station

The District Superintendent of police. C.M. Station

Mr: W. H. Johnson - Municipal Commissioner for no: I Division

M.R.Rq.

Mr Rhy V. A. Rajasathna Mudly. Arrgal Municipal
Commissioner for Ko: II Division

Mr Rhy B. P. Annasawmy Mudly R. B — do — Ko III Division

Mr Rhy A. Mäigandadeva Mudly R. B — do — Ko: IV — do —

Mr: Standish Lee ———— do — Ko: V — do —

Mr Rhy Mudly Coopoosawmy Chetty ar Arl: — do — Ko: VI Division

"I have the honour to be,

Sir.

Your most obedient servant,

Collector.

Cooch-479 2/1/16

1-1

R. P. B.—6-07.—250.

No. 334 Excise

OFFICE OF THE COLLECTOR,

CIVIL AND MILITARY STATION, BANGALORE.

Dated 28th January 1908.

FROM
RESIDENT'S OFFICE,
BANGALORE.
Register No. 513
Date of Receipt, 29-1-08
File No.
10

P. L. Moore ESQ., I. C. S.,
COLLECTOR,
CIVIL AND MILITARY STATION,
BANGALORE.

F. P. Rennie Esquire I. C. S.,
FIRST ASSISTANT TO THE HONOURABLE THE RESIDENT
IN MYSORE.

Main file was Sel-
ected (copies on 24 Sl. 3 Sl. No.

In continuation of this office letter No. Sl 3.
248. dated the 22nd instant, (para 12), I have
the honor to forward herewith for the orders of
the Honorable the Resident a letter dated 23rd
instant received from Mr H. F. Pratt —
representing the Bangalore Brewery Company
protesting against the proposed reduction in
the number of beer taverns and Refreshment
Rooms.

I have the honor to be
Sir,
Your most obedient Servant,

P.M. For Collector.

Urgent

R. P. B.—6-1904—200.

RESIDENT'S OFFICE, BANGALORE.
Register No. 651
Date of Receipt 12/2/08
File No. 459 Fq 1905

No. 450

'OFFICE OF THE COLLECTOR,
'CIVIL AND MILITARY STATION, BANGALORE.
Dated 14th February 1908.

FROM P. L. Moore ESQ., I. C. S.,

'COLLECTOR,
CIVIL AND MILITARY STATION,
BANGALORE.

'TO F. P. Lenne Esqre, I. C. S.,
'~~THE~~ FIRST ASSISTANT TO THE HONOURABLE THE RESIDENT
IN MYSORE.

'SIR,

D. 4

Adverting to paragraph 4 of your letter No: 681 dated 3rd February 1908, I have the honor to refer to my letter No: 248 dated 22nd January 1908 and to my note dated 1st instant on unofficial file and to request to be informed whether the Honorable the Resident still considers that the Local Committee must be appointed before the reduction in shops takes place If so I will consult the licensees as to their willingness to extend their licenses to 30th April 1908. If on the other hand the number of shops is reduced before the Committee is appointed there will presumably be no need to consider

the

the extension of the licences

I have the honor to be
Sir.
Your most obedient Servant

Collector.

R. P. B.—12-07.—2,000.

RESIDENT'S OFFICE.

Serial No. 9
File No. 4 r 97 1908

[DRAFT.]—For approval.

From

F. P. RENNIE, Esq., I. C. S.,
1st Assistant to the Resident in Mysore.

To

Proceedings of the Resident in Mysore

dated ~~April~~.—

Resolution of the Govt of India in the Finance Dept, No. 5086. Exa of 15th August 1907 passing orders on the recommendations contained in chapters X I & X II of the Report of the Indian Sanitary Committee, 1905–1906

Letters Nos 248 & 384 dated the 22nd January & 3rd February 1908, respectively, from the Collector, & Sanitation of Bangalore, on the subject.

Order

The Local Committee for the Conservation for purposes of Paragraph 5 of the Resolution

Nos 82 6
8/11th Feby 1908.

A. N. 1

A 3 & 6

See 82 & 22 & 50 & 64 & 81 for further charges.

(Continuation of Draft.)

[illegible] read above
with consent of the following members:-

Collector & ~~District Comptroller~~ Principal Municipal Commissioner

District Superintendent of Police

[illegible] W. H. Johnson, Municipal Commr. N. I Division
[illegible] Rajanatha Mudaliar — do — N. II "
[illegible] Venkadra B. P. Narasinga Mudaliar — do — N. III "
[illegible] Kadra H. Munjandram Mudaliar — do — N. IV "
[illegible] Hindoola Rao — do — N. V "
[illegible] [illegible] Coopooswamy Chetties — do — N. VI "

Sd/ J. P. Rennie
Dist. Magte & Ex Officio Chairman

To
The Collector, Co-ordination & Chairman. For necessary action
& favour of Communication to the other members
of the Committee

HJ.
4/2/08

C/21/08.

K. P. S.—12-07.—2,000.

RESIDENT'S OFFICE.

Serial No. 16
File No. 4594

[DRAFT.]—For approval. 1908

From

F. P. RENNIE, Esq., I. C. S.,
1st Assistant to the Resident in Mysore.

To

The Collector, Cotton Station
Bangalore

Sir,

No. 827 Encl 1
9/11th Feby 1908.

In reply to your letter No. 450 dated the 4th February 1908, I am directed to inform you that the Resident is not in favour of the retraction of Lingum shops in the Cotton Station without a reference to the Local Committee appointed in this Office proceedings No. 8246 of the 4th February 1908.

18

will be filed in time

This Local Committee while submitting their recommendations as regards the maximum & minimum number of shops, should consider fully all representations & objections including the one received from the Bangalore Brewery Co.

Chan.

(Continuation of Draft.)

whose letter on the subject above
was forwarded with your letter
N. 334 of the 28. January 1908,
is herewith returned.

I have, etc.,

by T. O. Lawrence.
Asst. Mr. Resident.

M.
10/2/08

10/2/08

This may accompany return of file from Cashyap

No. 465 Income

6/2/08

6/2/08

R. P. B.—6-1904—200.

OFFICE OF THE COLLECTOR,
CIVIL AND MILITARY STATION, BANGALORE.
Dated 5th February 1908.

RESIDENT'S OFFICE,
BANGALORE.
Register No. 681
Date of Receipt 6-2-08
File No. 459 Fics

FROM

P. L. Moore ESQ., I. C. S.,
COLLECTOR,
CIVIL AND MILITARY STATION,
BANGALORE.

To

F. P. Rennie Esquire I.C.S.
~~THE~~ FIRST ASSISTANT TO THE HONOURABLE THE RESIDENT
IN MYSORE.

SIR,

In continuation of my letter
N° 450 dated the 4th February 1908, I have
the honor to forward herewith for the
information of the Honorable the Resident
an extract from a Demi Official letter
N° 39-6 dated 1st instant received from
Mr Dane today

I have the honor to be,
Sir,
Your most obedient Servant,
P. L. Moore
Collector.

11 8

may be filed -
The question of a reduction in the No. of
Lingayat shops will be considered by the
Committee appointed vide G.O. No. 9 -

Resd I think so. the Committee
have been appointed
13/2 JH

12/2/08

12/2/08

Extract from Demi Official letter

No. 39.C/D.O. dated 1st February 1908 from Camp Gubbilpore

Mr. Dane.

× × ×

× × ×

3. I think, therefore that if the beer shops in the Bangalore Cantonment are auctioned and a reasonable number (say not less than ½) of the shops are sold at auction to persons unconnected with the breweries, it will not be necessary to reject bids for the other shops merely on the ground that the bidder is known or believed to be an agent of the brewers. The existing number of the shops i.e., 23 will, I understand be largely reduced Ten shops would seem to be a sufficient number

× ×

Collector

To

Cont'd 19/2/08

12

R. P. B.—C-07.—250.

No. 597 Cue-one.

OFFICE OF THE COLLECTOR,
CIVIL AND MILITARY STATION, BANGALORE.

Dated 18th February/ 1908.

FROM
RESIDENT'S OFFICE,
BANGALORE.
Register No. 888
Date of Receipt 19-2-08 19/2/08
File No. 1

P. L. Moore Esq., I. C. S.,
COLLECTOR,
CIVIL AND MILITARY STATION,
BANGALORE.

To
H. P. Rennie Esquire I.C.S.
FIRST ASSISTANT TO THE HONOURABLE THE RESIDENT
IN MYSORE.

SIR,

K 10 Referring to the correspondence ending with your No 827 dated 11th Instant I have the honor to state that the local committee appointed for the licensing &c of Excise Shops in this station met this morning at the Mayo Hall to Consider the question of reducing the number of shops The papers on the subject, including the representation from the Bangalore Brewery Company against any reduction of beer

beer taverns were placed before them and after a careful consideration of the matter they agreed to the reductions already proposed by me. A copy of the proceedings recorded at the meeting is enclosed for the information of the Honorable the Resident and I request early orders on my letter No 218 dated the 22nd January last. 13

I have the honor to be,
Sir
Your most obedient Servant,

Collector.

Bangalore, 12/a
17th February 1908.

Proceedings of a meeting of the local Excise Committee appointed by the Honourable the Resident in Mysore in his order No: 862 dated 11th February 1908.

The Committee met at the Mayo Hall at 8 a.m. this morning to consider the question whether the existing number of Excise Shops in the Station was more than required and if so, what reduction in their number is necessary.

The following were present

1. Collector and President, Municipal Commission.
2. District Superintendent of Police
3. Rao Bahadur A. Mayandadeva Urs
4. Mr. Ry. V. A. Rajaratna Mudr.
5. Rao Bahadur B. N. Annasawmy Mudr.
6. Mr. Standish Lee.
7. " W. H. Johnson.
8. Mr. Ry. M. V. Coopoosawmy Chettiar

Absent

Resolved that the reduction in the

number

number of Shops proposed by the Collector is not excessive and shall be made at once; the figures to come up for revision, if necessary after one year

	Existing.	Proposed.
Arrack shops	20.	15.
Beer Taverns.	23.	15.
Refreshment Rooms	11	8.
Toddy Shops.	9.	8.

Sd/ Pierce Moore.
Sd/ P. Hannyngton.
Sd/ W. H. Johnson
Sd/ Standish Lee.
Sd/ B. P. Annasawmy Mudr.
Sd/ V. A. Rajanatna Mudr.
Sd/ A. Muthucumaradeva Mudr.

Copy

Collector.

E. P. H.—12-07.—2,000.

RESIDENT'S OFFICE.

Serial No. 13
File No. 4877 1905

From [DRAFT.]—For approval.

F. P. RENNIE, Esq., I. C. S.,
1st Assistant to the Resident in Mysore.

To The Collector, (& ex officio
J Magistrate

No. 1087
D/22nd July 1908.

Sir,

I am directed to acknowledge the receipt of your letter No. 597 dated the 18th February 1908, & in reply, to inform you that the Resident accepts the Local Committee's recommendations regarding the reduction of liquor shops in the (& ex officio for the ensuing year.)

A-12

The question whether the reduction has been carried however sufficiently far cannot however be considered as finally settled, and valuable information on this subject & on the matter of the determination of maximum & minimum numbers

(Continuation of Draft.)

number of ships for the station
will be forthcoming, when inquiry
is made with the proper Location
of the reduced number of ships,
as supplied by paragraph 6
of the Finance Dept.ᵗ Resolution
N. 5086 Rec.ᵈ the 15ᵗʰ August 1907. A.1
This inquiry, dated 15 August,
should be taken in hand
in good time so that your
proposals may be considered
by the Local Committee and
the Resident before the end of
the present Calendar year.

Yours etc,

for
Chief Sec.ʳʸ Resident

A.S.
21/2/08

21/2/08

14

15/1464 R. P. B.—6-1904—200.

RESIDENT'S OFFICE,
BANGALORE.
Register No. 1933
Date of Receipt 15-4-08
File No. 457/08

No. 1377

OFFICE OF THE COLLECTOR,
CIVIL AND MILITARY STATION, BANGALORE.
Dated 14th April 1908.

16/4/08

FROM P. L. Moore ESQ., I. C. S.,

COLLECTOR,
CIVIL AND MILITARY STATION,
BANGALORE.

To F. P. Lenne Esqre, I. C. S.,
~~THE~~ FIRST ASSISTANT TO THE HONOURABLE THE RESIDENT
IN MYSORE.

SIR,

Gl. 3 With reference to para 10 of my letter No: 248 dated the 22nd January 1908, I have the honor to state that in accordance with the recommendations of the Indian Excise Committee in Sub-para 14 on page 121 of their report, no increase of Staff in the Excise Establishment is necessary.

Heg H

I have the honor to be
Sir
Your most obedient Servant,

Collector.

May be received.

M.
16/4/08

16/4/08

16/4.

Thanks

RESIDENT'S OFFICE,
BANGALORE.
Register No. 2770
Date of Receipt 5-6-08
File No. 459/07

No. 3092-Exc.

GOVERNMENT OF INDIA.

FINANCE DEPARTMENT

SEPARATE REVENUE.
Excise.

Simla, the 28th May 1908.

ERRATA.

In the penultimate sentence of paragraph 12 of the Resolution in this Department No. 5086-Exc., dated the 15th August 1907, for the words "*tari* or foreign liquor" substitute the words "or *tari*."

2. In the last sentence of the same paragraph, omit the words "in regard to country spirit or *tari*."

ORDERED that a copy of the foregoing errata be forwarded to all Local Governments and Administrations (including the Honourable the Agents to the Governor-General in Central India and Rajputana and the Residents at Hyderabad, and in Mysore and Kashmir); to the Home, Army and Foreign Departments; to the Inspector General of Excise and Salt; and to the Director, Central Excise Laboratory, Kasauli, for information.

ORDERED also that the errata be published for general information in the supplement to the *Gazette of India*.

Under Secretary to the Government of India.

GOVERNMENT OF INDIA.

FINANCE DEPARTMENT.

SEPARATE REVENUE.
Excise.

ERRATA.

To

THE SECRETARY TO THE GOVERNMENT OF MADRAS, / BOMBAY, REVENUE DEPARTMENT.

THE SECRETARY TO THE GOVERNMENT OF BENGAL, FINANCIAL DEPARTMENT.

THE SECRETARY TO THE GOVERNMENT OF EASTERN BENGAL AND ASSAM, FINANCIAL DEPARTMENT.

THE SECRETARY TO THE GOVERNMENT OF THE UNITED PROVINCES, SEPARATE REVENUE (EXCISE) DEPARTMENT.

THE REVENUE AND FINANCIAL SECRETARY TO THE GOVERNMENT OF THE PUNJAB.

THE REVENUE SECRETARY TO THE GOVERNMENT OF BURMA.

THE HON'BLE THE CHIEF COMMISSIONER OF THE CENTRAL PROVINCES.

THE HON'BLE THE CHIEF COMMISSIONER OF THE NORTH-WEST FRONTIER PROVINCE.

THE HON'BLE THE CHIEF COMMISSIONER OF AJMER-MERWARA.

THE HON'BLE THE CHIEF COMMISSIONER OF COORG.

THE HON'BLE THE CHIEF COMMISSIONER OF BALUCHISTAN.

THE HON'BLE THE AGENT TO THE GOVERNOR GENERAL IN CENTRAL INDIA / RAJPUTANA.

THE HON'BLE THE RESIDENT AT HYDERABAD / IN MYSORE / IN KASHMIR.

THE HOME / ARMY / FOREIGN DEPARTMENT.

THE INSPECTOR-GENTRAL OF EXCISE AND SALT.

THE DIRECTOR, GENERAL EXCISE LABORATORY, KASAULI.

No. 3092-Exc.

Dated Simla, the 28th May 1908.

Errata to Resolution No. 5086-Exc., dated 15th August 1907.

G. C. B. P., Simla.—No. 297 Fin.D.—29-5-08—680—J. A. S.

R. F. S.—4-08.—2,000.

RESIDENT'S OFFICE.

File No.

[D R A F T .]—For approval.

From

F. P. RENNIE, Esq., I. C. S.,
1st Assistant to the Resident in Mysore.

To

No. 3750 : 51
18th July 08

Sd 15

(Cover of Dupl. Finance Dept. No. 3092-Exc dated 28th May 1908 — Errata)

A Copy of the foregoing is forwarded to the Collector C.T.M. Station, Bangalore for information in continuation of this office letter No. 138 dated 8th January 1908

Sd 2

First Asst. Resident.

Copy forwarded for information of the Govt. & His Highness the

Exd 17/7/08

(Continuation of Draft).

Maharaja of Alipore
in Continuation of ~~this~~ para 19.
office letter No 699 dated
3rd February 1908.

Sd/ J. P. V. Lennie.
First Asst Resident.

Sl 5.

P.A.
11.7.08

17/7/08.

RESIDENT'S OFFICE.

—:o:—

NOTES AND PRECIS.

R. P. B.—6-05.—1,000.

E. F.B.—4-1907.—1,000.

RESIDENT'S OFFICE.

Note Sheet.

File No.

Letter No. *dated*

from

SUBJECT.

Finance Dept' Resolution of 15th May 1907

Number & location of Liquor Shops.

2. I presume the Income was called upon to report on the advisability of reducing the number of Shops in Nellore Station If so please remind him of it & put up file

Sd S

3/1.

3. The Resolution has not yet been Communicated to the Resident's office & hence no reference has been made to the Collector for report. (Copy of the Resolution is obtained from Secy Office & enclosed below).

V.N. 6/8/08

pl. file

4. May the Minutes be acted on at request on this Resolution, please. JMR

DO
6/1/08.

Res 5 The mistake occurred in the Local Finance Department who sent us separate copies of all the other Resolutions but did not send this one. The matter however was one in which action in both offices was obviously necessary & in future both the Resident's & Comp offices had better compare the various Resolutions sent & where a Resol^n is received in one & not in the other the fact must be brought to notice when the Govt of I. can be consulted as to whether action sh^d be taken by both. 6/1/08 JMR

6. [illegible] Draft letter is submitted for approval.

7/1/08

7/1/08 Pooley.

8/1/08

Sl. 2. Issued No. 138 dated 8th January 1908.

B.—7-07.—1,000.

E. P. D.—6-1937.—2,000.

RESIDENT'S OFFICE.

Note Sheet.

File No. 4597 of 1905

A. 3

Letter No. 248 *dated* 22nd January 1908
from the Collector, Cocanada Station & Vizagapatam.

SUBJECT.

Number location & licensing of liquor shops, &c, in the Cocanada Station.

A 1 No 4597 of 1905 Flag A

With the Excise Supt & the Collector have gone fully into the various points dealt with in Finance Dept. Resolution No. 5086 Exc of 15th August 1907, but it is not clear whether the Muslim Abkari Dy Commr (Mr. Bennett) has been consulted in the matter. It seems essentially necessary that in matters dealing with the excise policy of the Station, the advising officer's opinion should be obtained.

2. As regards the No. of licensed liquor shops, the proposal is as below:-

	Existing No.	No. proposed by the Excise Supt.	No. proposed by the Collector
Refreshment rooms	11 —	8 —	8
Toddy Tavern —	23 —	15 —	15
Arrack shops —	20 —	15 —	15
Toddy shops —	9 —	9 —	8

J.

of approved, the Collector's proposal may be approved.

3. As regards the location & licensing of the several shops, the work will be done entirely by a local committee, the constitution of which is proposed in para: 4 of Mr. Monro's letter. Unless the selection of a Commissioner for each ward is kept with the President of the municipal Commissioners, the Collector's proposal may be sanctioned.

Note
In this connection please see orders recorded in the margin of paragraph 7 of this letter in Sec. M-10 file 459 D 1905
Hy J M

4. With reference to section II of the financial department resolution relating to the conditions of the retail sale of liquor, the matter is taken up in para: 6 of Mr. Sherman's letter & paras 5 to 10 of Mr. Monro's letter. The most important point in this connection is the strength of arrack to be sold in the Government shops, and an arrangement should be made with the Bombay for the sale both in the City & the Collectorate of a uniform liquor of uniform strength. As regards this point & the changes proposed in the existing rules (Resident's Notification No. 526 of 5th Feb: 1903), the Collector might be asked to consult the Madras Abkari Dept.

(In para 11 of this letter, Mr. Monro asks for any orders in the matter of fixing the No. of liquor shops

Notes—*continued.*

steps required in previous note).

H.
24/1/08

Rets.

5 It is proposed to bring these reforms into effect from the 1st April 1908. Thirdly, a local committee has to be appointed, as indicated in para 5 of the Finance Dept. Rets. of the 15th Augt. 1907, to which such proposals with as to the number of the shops to be maintained in future as well as to their location the Collectors proposal for which may well be considered by the Committee first. Names may be added to those of the Committee which he would recommend for appointment to the Committee

Secondly, after fixing the number

agree that it will be right at of the quarters to fix the number location of Hog A shops as desired in para 11 of Coll.rs letter by 26 8bre 1907.

Yes. J.W.F.

Ask him to do it at once, in order that Committee may get to work without delay. J.W.F.

y steps & selection the rules for
Thus, the Rest will probably be
disposed to consult local opinion
& inspect them himself before
passing final orders steps should
then be taken for the purchase
y strips rules as proposed by
Collector in earlier Correspondence

Thirdly the amendment y the
rules in Resn No 526 d
5th Feb 1903 has to be considered
in detail in consultation with
the Advocate Genl. Commrs Revenue.
Mr Moore may be asked to take the necessary preliminary steps
without delay.
Sent.

Fourthly the Draft Consent y
the Durbar has to be obtained
to the proposed regulation y the
strength y Imperial Cadre in Bangalore
City — vide para 8 y the Minutes
of the

Resolution may like to note and
moving a Sec when
the proposal is
for

para 5 y G.
y file 459-D
1905-
Flag E

This will
be a
separate
Correspondence
for

Flag C.

for

for Resn work-
Durbar
etc.

Notes—*continued.*

Fifthly, as will be seen from concluding portion of the Financial Statement of the 15th Sept. 1907, and read, at first stage, only refers to the S. of S. the extent to which the approved recommendations of the Exchequer Committee in this respect can be adopted in the C. of Ireland Estimates are not, at present, expected to give effect to the recommendations ~~contained in the Report of the Treasury Committee~~ with a view to the S of S

I do not agree. SH F.

6. Also as circumstances at present stand that the existing arrangements may be continued in the ~~Corporate~~ Accounting Regulations of Exchequer charges for the next year and in the meantime early action be taken for the settlement of the various matters arising in connection with this Resolution. If this proposal

is assumed, ~~a position would~~ ~~be created~~ in Chester would be confirmed & the further action necessary would be taken

D
24/6/08

Ref

7. Considering that the Finance Dept were sent us a copy of the Resolution at all & enclosed I did see how it is possible to introduce the reforms this year. We can however hurry on the inquiry & report the action contemplated which will have been done, as soon as possible

8. In the first place the number & location of ships should be decided by the Committee should be formed as per 5 of the Resolution Page 4.

Notes—*continued.*

I have studied the maps but it is almost impossible to know unless the shops to which reference is made a local inspection seems indicated unless we leave the whole question to the Committee.

4. Then surely the obligation of Deputy Commissioners should be cancelled about the rules. Some of these proposed by the Sup^dt are in accordance with the recommendations of the Committee's Report & the S. of S Resolution e.g. "Hours of Sale" "Persons who shall not be allowed to sell liquor" but nearly all the others are open to argument. Why for instance should it be left to the discretion of a vendor to close his shop in times of religious excitement? On such occasions there would be a great inducement for him to keep it open unless penalized in case he did not

(Para: 6 Sup^dt's report)

4 8

10. It is not clear in what date the
Cttee has recommended the reduction
of the shops to three present numbers.
He seems to have chosen those that
reduced in somewhat haphazard
way.

11 We may take action as recommended in
para 5 of Office note.

HHL

28/1

12. Please see marginal notes
to para: 5.

13 The reduction in the
number of shops is an
urgent matter & cannot
be deferred for a whole
year. Unless Office
can point out any serious | A
objection I will
extend present licences.
to 30th April, & and
by end of Feb: which date Committee

Notes—*continued.*

12

Shows have reported
a number of cases of
sheep [illegible] the rules
should have been revised
in consultation with the
Scouts and the Dairy
Co. have agreed to
the reduction in the strength
of liquor. The reduction-
-tion of whey powders
of which may be taken
up together at Leicester
We can then tell Q. of J.
that we have done all
that was possible explaining
why we began action so
late.

Sir F
28/1

P.T.O.

R. P. B.—4-07.—1,000

14. The

Please take action as
as decided by Resident. See Memo
to (1) address to Messrs Chief
showing numbers to form Committee
~~in charge~~ each Unit who
shall be appointed for each and
(2) ~~Committee~~ Chief the
elections in the rules in
consultation with Mr Bennett.
(3) address Number Chief Secy.
Early please.

29/1

Maps have not been ready for Completion.
Rec'd 1.2.08.

Two drafts are submitted for approval.
With reference to the notes at A on page 6 ante,
it is submitted that there appears to be no ~~reason~~
objection to the extension of the current licenses of Lepcha
Chiefs (other than Sodey) beyond 15th April 1908, but that it seems doubtful
whether all the necessary preliminaries can be completed
& orders issued for effecting the reforms from 1st May 1908 -
the date originally ~~fixed~~ by the Resident's circular -
The reduction in the number of
A.S. Chiefs can in any case be effected
1/2/08 by that time & would do so ~~if~~ ~~it~~ ~~is~~ found
impossible to revise the rules in

Notes—*continued*.

time & get also the acquiescence of the Durbar to the proposed ~~reduction~~ regulation of the strength of liquor. The reduced shops could be worked under the existing system. The file may be sent to the Room (a.o) for perusal until the draft notice is prepared & issue

P
1/2/08.

To the Collector a.o

P
7/2/08.

Returned a.o. The way I read the P.g.I. Resolution (1) that a reduction in the number of shops is urgently needed as by no stretch of imagination could the conditions now existing in the C.o Dn. Station be construed to fulfil the conditions laid down in para. 2 of the Resolution (2) that as a permanent measure the licensing of shops and the consideration of proposals to reduce or increase the number or to change the location a Local Committee should exist the only point on which I ask for urgent orders is the

Revision of steps — (1) above

With reference to para. 10 of the note, the 'data' on which I went are the figures given at the end of para. 2 of my letter; the fact that redistribution would not meet the case, as pointed out in para. 3 of Mr Sherman's report; the considerations dealt with in para. 234 of the Special Committee's report. The steps chosen for removal were those which presented the most obvious deviation from the standard laid down in para. 2 of the I. J. I. Resolution

I will send my proposals for Local Committee on 3rd inst. so that if the Resident does not agree that the steps can be removed without the appointment of a Committee the latter may be done without delay.

1/2/08.

Please draft a letter for his signature

M.

E. P. B.—6-1907.—2,000.

RESIDENT'S OFFICE.

Note Sheet.

File No. 459-F-of 1905

D. N.1

Letter No. 384 *dated* 3rd February 1908
from the Collector, Coorg Station

SUBJECT.

W., Location & Licensing of liquor shops in the Coorg Station

Flag D

Please see the Collector's remarks on pages 10 & 11 of the Note appended to Se. N. 3

D. 1

2. It appears from para 5 of the Finance Dept. resolution N. 5086 Exec dt 15th August 1907 that the services of the Local Committee should be availed of for drawing up the maximum & minimum scales of liquor shops. The Committee might either prepare their proposals or consider those of the Collector once in three to five years & submit them for the approval of the Resident. The Committee may therefore be now formally constituted ~~appointed~~ & their proceedings is submitted for approval

Rd
4/2/08

4/2/08

Rest ~~The proceedings may be received~~
~~& submitted with the~~

P. T. O.

~~for the Committee to decide the question~~
of reducing the number of ships.
~~Presumably when these ships have been~~
reduced it should be unnecessary to
~~make~~ allowances in their numbers
for 3 or 5 years I do not see
therefore how permanent Standing
Committee can be appointed now
to consider a contingency which
may arise so long ahead. It is
impossible to say how many
of the Commissioners now appointed
will be available then. It seems
unnecessary if the Committee is
~~appointed permanently to~~
This Committee may be appointed as a
Standing Committee if any of the
members now nominated are not
available when the question arises
of filling a new vacancy or vacancies
~~seats~~, they can be replaced by

Notes—*continued.*

18

~~substitutes~~

~~Title~~

~~Ref to~~

Res 6

Please see Mr Morris's note at flag C of note 6 pls 1–5 of the Corp. of 1905 Mr Morris would reduce the number of shops forthwith as recommended in his letter pl 3, and proposes that the Committee shd be merely appointed to fix the occasions of hearing for the consideration of proposals to ~~fix~~ alter

~~[illegible]~~ and to

(a) reduce or increase the number or (b) change their locations.

I do not understand how, ~~the Committee are~~ to Mr Morris's suggestions. Ans I to para 2 of the Res? the local Committee

is to submit proposals to the chief
returns annually every three or five
years, but it does not seem
to be intended that they shall
have no voice in the framing
selection.

I approve
Sir J.

The letter from the Board of
Revenue (No 7(a) Flag L) shows that
the proposed reforms ordered by
the Govt of I. are not unlikely to
meet with
formidable opposition & it is desirable
that any reductions or changes
of location decided upon shall
have the support of an official authority
in addition to the Heads of Offices and
not merely be issued as official
orders. The draft proceedings may be
approved also Govt may be informed
in answer to the letter of 4th inst (No 6)(Flag N)
that the Board is not in favour

Notes—*continued.*

of the selection of the Depot without
without a reference to the Local Committee
who should be appointed as already
mentioned in Proceedings No. 3—
and shall fully consider fully
all representations objections & reference
including their proposals

Jn

Jn

4. As proposed.

The Committee will also
submit their recommendations
regarding the maximum
minimum scales

Registrar.

Please have draft ready for
J. A.R.'s signature on Saturday
11th Inst. J

Sd J

7/2

Draft letter to the Collector, C.P. on selection of site
for approval together with draft proceedings already prepared
for approval.
JS 10.12.08

Asst Secretary to Govt. Judicial and Public Dept.
Todays Date

? P. B.—7-07.—1,000.

21

R. P. S —4-1907.—1,000.

RESIDENT'S OFFICE.

Note Sheet.

File No. 459-7-1905

D. N. 12

Letter No. 597 *dated* 18: February 1908
from the Collector, Coimbatore

SUBJECT.

Reduction of liquor shops in the Coimbatore.

The Local Committee have as a matter of fact approved the Collector's proposals for the reduction of liquor shops as contained in para: 3 of his letter N. 248 dated 22nd January 1908. The number of shops will be:-

	Existing	Proposed
Arrack shops -	20	15
Toddy shops -	23	15
Ganja shops -	11	8
Refreshment Rooms.	9	8

*N: as none considered ten shops would be sufficient (Members 11).

The Committee have not suggested maximum & minimum scales of shops as desired in para: 2 of this office letter N. 827 of 11th February 1908, but have apparently considered the Collector's proposals & approved them- if approved, the number of shops may be fixed as recommended for a period of three years. Vide para 5 of the finance letter of the 15: August 1907 -

D. 10

provisionally, for they add that the numbers now fixed might come up for revision, if necessary after one year.

D. 1.

N. 20/2/08 Pub: 2. One period need perhaps

be prescribed on the present occasion
for maximum export duties are now
being enforced — when the whole
scheme is in working order, a
revision of the number of shares may
be found necessary. It seems therefore
best to accept the Committee's proposal,
leaving the question of revision open
for one year

WD
20/12/08.

Rest 3. I think the Committee's proposal may
be approved as they stand and
agree that it is necessary &
feasible a first limit.

J.P.R.
20/2

Notes—*continued*

I say that I accept the Committee's recommendations for the coming Session. The question whether the valuation has been carried sufficiently far cannot however, be considered as finally settled, and valuable information on the subject is regarding the determination of maximum & minimum numbers for the Constituencies will be forthcoming, when the enquiry is made with the proposed location of the reduced number of Members as required by para: 6 of the Resolution. This enquiry the Selection should take us hand in hand to some finality. But this proposal

may be considered by the
local committee & the
Resident before the end
of the present week.

5. Office will please bear
in mind para: 2 of HE
Govt's letter of 22nd Jan:, Sl: 3.
in regard to the hospitality
ship, when dealing with
the question of reduction in
the annual report.

6. Please do not lose sight
of para: 10 of HE Govt's
June letter & the
other matters requiring
early action, referred to
in our letter of 30th Feb:, Sl: 4.

I presume HE Govt does
not require the date of
the existing licences to
be extended?

Sd F

20/2

Sd P.

Sd P.

Sd P.

The date expl:
seem to require
this?
P.

Notes—*continued.*

Draft letter to the Collector, C & Customs, is submitted for approval.

H.
24/2/05

24/2/05. JM
24/2

JD

Memo No 10879 dated 24.2.05